

ADULTS AND HEALTH SCRUTINY COMMITTEE	AGENDA ITEM No. 8
12 MARCH 2024	PUBLIC REPORT

Report of:	Oliver Hayward, Service Director: Commissioning	
Cabinet Member(s) responsible:	Cllr Saqib Farooq, Cabinet Member for Adults and Health	
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MENTAL HEALTH SECTION 75 PARTNERSHIP AGREEMENT: ANNUAL REPORT

RECOMMENDATIONS	
FROM: Oliver Hayward, Service Director: Commissioning	Deadline date: N/A
<p>It is recommended that Adults and Health Scrutiny Committee endorses the report as a full account of service and financial performance, activity, and outcomes under the Section 75 Partnership Agreement.</p>	

1. ORIGIN OF REPORT

1.1 This report presents an update on the discharge of responsibilities for mental health delegated to Cambridgeshire and Peterborough NHS Foundation Trust (CPFT) through the Mental Health Section 75 Partnership Agreement for 2023-24.

2. PURPOSE AND REASON FOR REPORT

2.1 This report updates the Committee on service and financial performance, activity and outcomes under the Mental Health (MH) Section 75 Partnership Agreement within the current year (2023-24).

2.2 This report is for the Adults and Health Scrutiny Committee to consider under its Terms of Reference Part 3, Section 4 - Overview and Scrutiny Functions, paragraph No. 2.1 Functions determined by Council –

- 1.Public Health;
- 2.The Health and Wellbeing
- 4.Adult Social Care;
5. Safeguarding Adults.

3. TIMESCALES

Is this a Major Policy Item/Statutory Plan?	NO	If yes, date for Cabinet meeting	N/A
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4. BACKGROUND AND KEY ISSUES

4.1 Peterborough City Council (PCC) has delegated the delivery of mental health services and specified statutory duties for people with mental health needs aged 18 years and over to the Cambridgeshire and Peterborough NHS Foundation Trust (CPFT) through a Partnership

Agreement under Section 75 of the National Health Service Act 2006.

The intention is to enable delivery of health and social care functions within a mental health trust so that service users and carers receive the best possible service addressing both clinical and social needs without the need for them to re-tell their story or receive multiple assessments.

The current Section 75 Agreement for Mental Health is managed through the Section 75 Governance Board which oversees and monitors performance against the agreement and annual work plan.

This report covers the following areas:

- Financial investment and performance
- Service performance, activity and outcomes
- Quality and Feedback
- Impact of Coronavirus
- Future Priorities

4.2 **Annual Investment 2023/24**

The investment in the Section 75 Agreement for Mental Health for 2023-24 was a total of £1,393,828.

Funding for 2024-25 is likely to be increased by an inflationary amount yet to be decided. This will be formalised in a deed of variation.

4.3 **Key Performance Indicators**

As of December 2023 (Quarter 3), the latest published data from NHS England showed performance for Peterborough for former Adult Social Care Outcome Framework indicators as below;

ASCOF 1F: (Employment)

The proportion of adults in contact with secondary mental health services in paid employment, aged 18-69

Target 12.5%

PCC: 3.9% - this is a slight improvement from 3.8% at the end of 2022/2023.

ASCOF 1H: (Accommodation)

The proportion of adults in contact with secondary mental health services living independently with or without support, aged 18-69

Target 75%

PCC: 12.5%- this is a slight reduction from the 12.9% at the end of 2022/2023.

For both KPIs there are data quality issues which have arisen from the expansion of the indicator to cover all those known to secondary mental health services, rather than those under CPA as previously. It is worth noting that the data collected locally (via CPFT) indicates higher percentages for both KPIs. Officers will seek to gain clarity on the reporting to agree data collection for 2024/25.

4.4 **Staffing**

Staffing levels for Mental Health Social Workers in both the Adults and Older People Teams under the Section 75 Agreement have remained stable during the period.

Currently only two vacant posts are advertised: one Senior Practitioner post and one Support Worker post both in the Older People's Social Work Team. The Senior Practitioner caseload is covered by a locum Social Worker.

4.5 Care Packages and Financial Performance Summary

The unique number of individuals accessing Adult Mental Health and Older People Mental Health services during Quarter 1 to 3 of 2023-24 is detailed below, showing an increase in both areas:

Adult Mental Health	Start	Q1	Q2	Q3	Movement
Direct Payments	36	36	32	32	-4
Homecare	45	49	51	54	9
Nursing	1	1	1	1	0
Residential	13	12	10	10	-3
Supported Living	10	12	16	17	7
	105	110	110	114	9

Older People Mental Health	Start	Q1	Q2	Q3	Movement
Carers Sitting Service	0	1	1	1	1
Daycare	1	1	1	1	0
Direct Payments	2	3	4	4	2
Homecare	20	23	20	21	1
Nursing	15	14	11	11	-4
Residential	12	12	11	11	-1
Supported Living	1	0	0	1	0
	51	54	48	50	-1

4.5.1 Detailed Financial Breakdown 2023-24

Overall there has been an increase in financial commitment for both Adults and Older people during the first three quarters of £477k:

Financial Performance 23/24	Start	Q1	Q2	Q3	Movement
Adult Mental Health - £000	1,638	1,696	1,881	1,976	338
Older People Mental Health - £000	1,148	1,200	1,176	1,287	139

4.5.2 Adult Mental Health

To date there has been an overall movement of £338k in 2023-24. The movement is being driven by increases in Direct Payments, Homecare and Residential.

Adult Mental Health	Start	Q1	Q2	Q3	Movement
Direct Payments	629	642	566	543	-85
Homecare	718	674	703	717	0
Nursing	65	65	67	67	2
Residential	767	755	666	688	-79
Short Stay / Respite		1	1	1	1
Supported Living	260	297	618	684	424
Client Income	-42	-46	-39	-39	4
Health / Other Income	-758	-692	-702	-686	72
	1,638	1,696	1,881	1,976	338

4.5.3 Older People Mental Health

To date for Older People Mental Health there has been an overall movement of £139k. This is being driven by increases in Nursing and Residential care.

Older People Mental Health	Start	Q1	Q2	Q3	Movement
Carers Sitting Service	0	3	3	3	3
Daycare	2	2	2	2	0
Direct Payments	153	176	208	215	62
Homecare	289	306	311	335	46
Nursing	778	740	684	761	-17
Residential	492	496	491	491	-1
Supported Living	5	0	0	39	34
Client Income	-182	-137	-108	-101	81
Health / Other Income	-389	-387	-415	-458	-69
	1,148	1,200	1,176	1,287	139

4.6 Annual Work Plan 2023-24

The S75 Partnership Agreement includes an Annual Work Plan to ensure the ongoing improvement in outcomes for people with mental health problems and their families / carers, the discharge of delegated responsibilities and the effective use of the Council's investment.

Key activity during the 2023-24 period includes:

- **Improving Access to MH Community Support (Community Strategic Partnership).**
 - Building integrated community mental health services through roll out of stepped care model, providing improved treatment options, early intervention and addressing wider determinants of health (including better employment and housing). There is now a separate workstream for employment specifically. There is also a focus on ensuring that carers assessments capture MH needs, and support is accessible as needed.
 - Working with the universities to develop a pilot student mental health model.
 - Collaborating with the Voluntary Sector to develop proactive and tailored mental health support for communities, and targeted mental health programme for rough sleepers to improve access to treatment and on-going support.
 - Improving pathways for older people's mental health and dementia diagnosis to ensure individuals and families receive early treatment and support.
 - Improving transition pathways between Children and Young People's and Adult MH services ensuring a whole family approach to support. Transitions meetings are now attended by Adults Commissioning with a view to anticipating upcoming demand.
- **Developing Crisis Care and reducing inequalities (Crisis Strategic Partnership);**
 - Working to improve pathways to ensure patients experience discharge from inpatient settings with treatment and support which meets their needs and reduces out of area placements,
 - Development of alternative places of safety to increase community resilience and access to services as an alternative to admission. A single MHLDA 'place of safety' bed was commissioned jointly with CCC on a trial basis, and this is being monitored and considered as part of the long-term plan.
 - Review of the delivery of the system responsibilities under the Mental Health Act to ensure resources are effectively deployed. This has included a review of the AMHP (Approved Mental Health Professional) service, and the Forensic Social Worker.
- **Robust Section 75 Partnership Agreement is in place reflecting current requirements and statutory duties;**
 - The Mental Health Act (1983 and subsequent revisions) Section 117 makes provision for appropriate after care to be provided for people who have been detained in hospital under sections of the Mental health Act. To ensure that there is consistent, regular and robust application of the locally agreed Joint Commissioning Tool (JCT), work has continued with PCC/CCC colleagues

throughout the year to support the clear and consistent decision making and approval of health and social care costs. This enables a more consistent approach to identifying care and support to meet the needs of individuals and enables the Council to maintain a robust oversight of high-cost packages.

- There has been some delay in the finalisation and formalisation of the S75 agreements for 2022-23 and 2023-24 – this has now been rectified, and the relevant documentation is now progressing through the governance procedures for each organisation.

4.7 Quality and Feedback

Mental Health services are committed to enabling people to have control over their lives and illness, to work in a strength-based approach to enable people, utilising the philosophy and the model of recovery. The co-location and close partnership working between social work and health care services provides a holistic response for the people of Peterborough and their carers to enable people to live healthy and independent lives.

Included below are short examples of the positive Social Work that has been achieved throughout 2023-24. These are testaments to the professionalism and dedication of the Social Work services based within CPFT as part of the S75 Partnership Agreement.

PCC Older People’s Social Work Team: received from the daughter of a person who used Mental Health Social Work services for s Social Worker: *“I would like to take this opportunity to thank you (and ****) for all your efforts, frankness and kindness during the last 5 months or so of my father’s life. I know in better days my father would have been very appreciative and would have enjoyed your company. Please keep up the good work - it is appreciated more than you know.”*

PCC Adults Social Work Team: received from a Community Psychiatric Nurse (CPN) for Senior Social Worker: *The CPN nominated **** for a CPFT PRIDE award. “**** has worked with a service user who has been evicted. Service user has exhausted virtually all options in the city but wants to remain in Peterborough. CPN said that **** persistently worked hard to ensure that he was safely housed. Has a complex risk history.”*

There has been one formal complaint received to date during the 2023/2024 period, regarding the Adults Social Work Service, as follows:

Service	Date	Nature of complaint
Adults	21/03/2023	Family member disagreed with the Care Act Assessment and Care/Support Planning processes. Family member wanted their relative to move to a registered care home environment; this was contrary to the person’s own wishes and the professional assessment of the Social Worker.

4.8 Priorities for 2023/24

There are a number of priorities which will form part of the ongoing development of the functions performed by the Section 75 Agreement and will aim to ensure the arrangement continues to effectively deliver the delegated duties for Peterborough City Council. This includes:

- **Improving Access to MH Community Support (Community Strategic Partnership)**
 - Continued rollout of stepped care model. This will include separate pieces of work on employment opportunities and ensuring adequate provision for carers.
 - Focus on the Transitions pathway to build a comprehensive overview of upcoming demand.
 - Reopening of the MH and Autism Framework (jointly commissioned with CCC) to ensure adequate provision of accommodation-based services.

- **Developing Crisis Care and reducing inequalities (Crisis Strategic Partnership);**
 - Review of housing demand in the Peterborough area to ensure that needs of individuals with mental health conditions are being met.
 - Review of current 'place of safety' pilot, and development of long-term plan.
 - Continuation of the AMHP review.
 - Development of long-term plan for support for individuals with a forensic background, following the ending of existing arrangements with NSFT in March 2024.

- **Robust Section 75 Partnership Agreement is in place reflecting current requirements and statutory duties;**
 - Ensuring that the MH S75 Agreement is fully signed and agreed, reflecting key priorities.

There remains a strong focus on the delivery of the Annual Workplan priorities alongside the delegated functions within the Section 75 Agreement. Any risks associated with delivering against these priorities are managed as part of the governance process to ensure that mitigations are put in place and escalated where appropriate.

4.9 **Integrated Care Systems (ICS)**

From July 2022 Clinical Commissioning Groups (CCG's) have moved over to Integrated Care Systems (ICS) overseen by an Integrated Care Board (ICB), which has created new partnership arrangements between organisations that meet health and care needs across an area.

The new ICS structure includes Accountable Business Units (ABUs) for different areas of responsibility. Mental Health Services typically fall under the Mental Health, Learning Disabilities and Autism (MHLDA) Partnership

The ICS have begun a number of transformation programmes and workstreams regarding Mental Health, including an MH Inpatient Quality Transformation Plan and Community MH Strategic Transformation Programme. Both PCC and CPFT will be contributors to these programmes.

5. **CORPORATE PRIORITIES**

5.1 The MH S75 Agreement contributes to the following Corporate Priorities:

1. **The Economy & Inclusive Growth**

Jobs and Money – including a commitment to *enable our most vulnerable residents to live healthy and independent lives.*

Home and Workplaces – including a commitment to *create safer and more independent living for our most vulnerable residents and those who require additional support.*

Carbon Impact Assessment: This is an Annual Report which reflects on activity from the past year (2023-24). Therefore, the report will not have an impact on either the Council's nor the City's carbon emissions or environmental impact.

2. **Our Places & Communities**

Health and Wellbeing – including a commitment to *build and invest in rewarding careers for people in social care.*

3. **Prevention, Independence & Resilience**

Adults – including a commitment to provide *long-term care and support when needed is personalised and keeps people connected to their communities and ensuring transitions between health and social care services work well.*

Education and Skills for All – including *an adult skills offering that meets the needs of our residents and existing and future employers. This includes our residents that are most at risk of exclusion from society.*

4. Sustainable Future City Council

How we serve – including *put our customers at the heart of everything we do whilst providing excellent services based on their needs rather than our structures.*

Further information on the Council's Priorities can be found here - [Link to Corporate Strategy and Priorities Webpage](#)

6. CONSULTATION

6.1 None

7. ANTICIPATED OUTCOMES OR IMPACT

7.1 Endorsement of the report will validate financial and service activity and performance 2023-24 and demonstrate the Committee's support for continued delegation of the Council's responsibilities for mental health as established under the Mental Health Section 75 Partnership Agreement in 2014 and in line with revised activity, performance and financial targets.

8. REASON FOR THE RECOMMENDATION

8.1 This report delivers the account of activity, outcomes and performance required under the Mental Health Section 75 Partnership Agreement and seeks endorsement to continue with the delegation of responsibilities to the Cambridgeshire and Peterborough NHS Foundation Trust.

9. ALTERNATIVE OPTIONS CONSIDERED

9.1 The option of bringing the Mental Health Social Work service back into the Council was considered. However, the delegation of responsibilities to the Trust contributes to a more seamless experience and improved outcomes for people who require specialist mental health care and support. In addition, there would be significant implications and therefore disruption for staff and service users in the short term if there were to be a change.

10. IMPLICATIONS

Financial Implications

10.1 Total investment in the Mental Health Section 75 Partnership Agreement was £1,393,828 for 2023-24.

Funding for 2024-25 is likely to be increased by an inflationary amount yet to be decided. The Deed of Variation is currently being reviewed with a target sign off of 31st March 2024.

Legal Implications

10.2 There are no legal implications arising from the activity and decisions reported other than to recommend continuation of the arrangements established under the 2006 NHS Act of which, Section 75 allows delegation of responsibilities to an NHS body.

Equalities Implications

- 10.3 No significant implications arising from the report. However, CPFT always strives to ensure dignity and respect in all its interactions and interventions with service users and the public and to address discrimination and to respect the diversity of individuals whatever their origin or beliefs.

11. BACKGROUND DOCUMENTS

- 11.1 Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985 ASCOF Published Results - [Microsoft Power BI](#)

12. APPENDICES

- 12.1 None